# Bird & Bird & A Erneuerbaren Energie Gesetz - EEG e a micro e minigeração de energia elétrica

ANEEL Workshop on Electricity Regulation Brasilia, 6 November 2019, 15:45 – 17:00

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# **O. Introduction** *What are we talking about?*

#### Micro and Mini Generation

- Distributed Microgeneration: Electricity generating plant with an installed capacity of 75 kW or less and using qualified cogeneration, according to ANEEL regulations, or renewable sources of electricity, connected to the distribution network through consumer unit facilities
- Distributed Mini Generation: Electricity generation plant with an installed power greater than 75 kW and less than or equal to 5 MW that uses qualified cogeneration, according to ANEEL regulations, or renewable sources of electric power, connected to the distribution network by means of installations of consumer units.

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# **0.** Introduction

What are we talking about?

#### German Renewable Energy Sources Act - EEG

- Comprehensive statute covering the supply of renewable energy
- Started out very lean in 1991 as Grid Feed-In Law (Stromeinspeisungsgesetz StromEinspG), with only five sections and did not even cover two pages in the Federal Law Gazette
- By 2000, the Stromeinspeisungsgesetz was replaced by the Renewable Energy Sources Act (EEG 2000), then containing 12 sections on 3.5 pages in the Federal Law Gazette
- EEG 2014 had 104 sections and four annexes, covering 55 pages in the Federal Law Gazette. Its transitional provisions alone are longer than the original EEG
- EEG 2017 came in 2 parts: 100 pages plus 41 pages in Federal Law Gazette
- This is some really serious legislation...

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# 1. Renewable Support Regime Background



# **Expansion Targets**

# $\begin{array}{r} 40-45\ \mbox{by } 2025\\ 55-60\ \mbox{by } 2035\\ \hline 80\ \mbox{by } 2050\end{array}$

Renewable share in electricity generation

# 1. Renewable support regime background German Energy Laws



Source: Federal Ministry for Economic Affairs and Energy, Overview of legislation governing Germany's Energy supply system (last visit on 22.10.2019)





# 1. Renewable support regime background German Energy Mix







# 1. Renewable support regime background

German Energy Mix Gross Power Generation

Source	2012		2013		2014		2015		2016		2017		2018	
	TWh	%												
Lignite	160.7	25.6	160.9	25.2	155.8	24.9	154.5	23.9	150.0	23.1	148.8	22.7	145,5	22.5
Nuclear	99.5	15.8	97.3	15.3	97.1	15.5	91.8	14.2	84.6	13.1	76.3	11.7	76.0	11.8
Hard Coal	116.4	18.5	127.3	20.0	118.6	18.9	117.7	18.2	111.5	17.2	92.9	14.2	83.2	12.9
Natural Gas	76.4	12.2	67.5	10.7	61.1	9.7	62.0	9.6	80.5	12.4	86.7	13.3	83.4	12.9
Oil	7.6	1.2	7.2	1.1	5.7	0.9	6.2	1.0	5.9	0.9	5.6	0.9	5.2	0.8
Renewables	143.8	22.6	151.3	23.7	161.4	25.8	187.4	29.0	188.2	29.0	216.2	33.1	226.4	35.0
Wind	50.7	8.1	51.7	8.1	57.3	9.1	79.2	12.3	78.6	12.1	105.6	16.1	111.5	17.3
Hydro	22.1	3.5	23.0	3.6	19.6	3.1	19.0	2.9	20.5	3.2	20.2	3.1	16.6	2.6
Biomass	38.2	6.1	40.1	6.3	42.2	6.7	44.6	6.9	44.9	6.9	45.0	6.9	45.7	7.1
PV	26.4	4.2	31.0	4.9	36.1	5.7	38.7	6.0	38.1	5.9	39.4	6.0	46.2	7.1
Waste	5.0	0.8	5.4	0.8	6.1	1.0	5.8	0.9	5.9	0.9	6.0	0.9	6.2	1.0
Other	25.7	4.1	26.2	4.1	27.0	4.3	27.3	4.1	27.3	4.3	27.5	4.1	27.0	4.1

Source: AG Energiebilanzen e.V., Gross power generation by energy carrier, status May 2019 (last visit on 22.10.2019)

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# **1. Renewable support regime background** *Development of Electricity Generation from renewable sources*



Source: <u>Fraunhofer ISE</u> (last visit © Bird & Bird LLP 2019 | Energy Regulation German Perspective | Dr. Matthias Lang



### **1. Renewable Support Regime Background** *Average electricity price per household in ct/kWh*





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# 1. Renewable Support Regime Background *Electricity bill for households*



Procurement, network charge, sales

 Taxes, duties and levies: EEG levy, KWKG levy, Article 19 StromNEV-levy\*, offshore-liability levy, levy for sheddable loads, electricity tax, concession fees, VAT

Source: <u>BDEW-Strompreisanalyse</u> (last visit on 22.10.2019)

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Average electricity bill for a household with an annual consumption of 3 500 kWh (euros)

# 1. Renewable Support regime background Electricity Price for Industry



Electricity price for industry (including electricity tax)

- Average electricity price for industry in ct/kWh (including electricity tax)
- Annual consumption 160 to 20.000 MWh (medium voltage supply; purchase 100kW/1.600h to 4.000kW/5.000h)

Source: Bundesverband der Energie- und Wasserwirtshaft e.V., Erneuerbare Energien und das EEG: Zahlen, Fakten, Grafiken (2019), status 2019 (last visit on 22.10.2019)

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# 1. Renewable Support regime background

Tax and Charges for Industry in ct/kWh (without electricity tax)

Annual consumption 160 to 20.000 MWh (medium voltage supply; purchase 100kW/1.600h to 4.000kW/5.000h)





# 1. Renewable Support Regime Background German Energy Mix 10 August 2019



Renewables: 50.62 GW out of 49.2 GW consumption. 103%

Source: Fraunhofer ISE Energy Charts, Electricity production in Germany week 4/2019 (last visit on 18.09.2019)

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# 1. Renewable Support Regime Background German Electricity Production and Spot Prices 2019 Week 32



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# 1. Renewable Support Regime Background German Electricity Production 2019 Week 4



Source: Fraunhofer ISE Energy Charts, Electricity production in Germany week 4/2019 (last visit on 18.09.2019)

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# **1. Renewable Support Regime Background** *German Electricity Production and Spot prices 2019 Week 17*



Source: Fraunhofer ISE Energy Charts, Electricity production in Germany week 17/2019 (last visit on 18.09.2019)



# 1. Renewable Support Regime Background

**Overview of support regimes** 







# 2. EEG – Renewables Support

2.1 EEG Structure
2.2 EEG Cost Reallocation Scheme
2.3 EEG 2017
2.4 Support Reduction
2.5 EEG – Prosumer Support





Background

#### EEG as Backbone of German Renewables Support

- Purpose of the Renewable Energy Sources Act
  - Enable the energy supply to develop in a sustainable manner
  - Generate electricity from renewable energy sources
- Increase share of electricity generated from renewable energy sources
  - To at least 80% of gross electricity consumption by 2050, with interim steps:
  - 40 to 45% by 2025 and
  - 55 to 60% by 2035
- Proven track record
  - 45.9 GW PV (end of 2018)
  - 59.4 GW wind (end of 2018)

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# Bird & Bird

# **5**-5

Background

#### Development of renewables-based electricity generation in Germany



<sup>1</sup> incl. solid, liquid and gaseous biomass, sewage sludge and the biologic fraction of waste

BMWi based on Working Group on Renewable Energy-Statistics (AGEE-Stat); as of February 2019; all figures provisional

Source: Federal Ministry for Economic Affairs and Energy, Development of Renewable Energy Sources in Germany 2019, (last visit on 06.05.2019)

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# 2.1 EEG Structure Background

#### **Constant Change**

- Major revisions and numerous updates
  - EEG 2000, EEG 2004, EEG 2009, EEG 2012, EEG 2014, EEG 2017
  - Numerous revisions of each EEG, sometimes even before another revision entered into force
  - Sometimes quite difficult to determine which provision of the EEG in which version applies to a specific installation
  - In any event: Constant revisions of support regime to adjust to technological development, changing prices, build-up of new capacity, cost considerations, political priorities, and a multitude of other reasons

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Background

#### Key Elements EEG (1)

- Sophisticated support scheme for renewables in Act on the Development of Renewable Energy Sources (Renewable Energy Sources Act - EEG 2014)
  - All renewables, all sizes, not only micro and mini generation
  - Statutory provisions designed to enable and facilitate substantial growth for different renewable energy sources
  - Includes protection against "standard lines of defence" of incumbents against renewables, including grid connection, grid capacity expansion, priority feed-in, compensation, data transfers, support types and levels
  - Highly developed and with attention to lots of details
  - additional case law, widely accepted by providers of equity and debt





Background

#### Key Elements EEG (2)

- Differentiated, above-market remuneration, determined by statute
  - Mainly market premiums paid in addition to revenue of self-marketed energy
  - Fixed feed-in tariffs, mainly for new smaller generators or grandfathered older installations
  - Support level depending on renewable source (PV, onshore/offshore wind, geothermal, etc.) and capacity/type of installation
  - Introduction of auctions to determine support level
  - Experience with competition-based pricing gathered initially with electricity from freestanding solar power plants (Freiflächenanlagen)
  - [no net metering]

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Background

#### Key Elements EEG (3)

- Financial support continues to be granted for a period of 20 years plus the year of commissioning
  - For new plants, the remuneration depends on the date of installation, existing plants keep their support level
  - Later installation leads to reduced remuneration (so-called degression), reflecting cost cuts due to technological innovation
  - Degression and degression intervals vary, depending on different sources of renewable energies and are reviewed regularly
- Power purchase agreement not necessary
  - Grid system operators do not have to enter into a contract to fulfil their EEG obligations

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Background

#### Key Elements EEG (4)

- Grid operators have to pay EEG remuneration for power fed into their grids
- Priority feed-in and obligation for grid operators to connect renewable power plants to grids
- Reallocation of EEG support costs incurred by the transmission system operators (TSOs) using a sophisticated EEG surcharge system that eventually passes costs on to electricity consumers
  - System supplemented by the so-called 'special equalisation scheme' (Besondere Ausgleichsregelung) for certain energy intensive consumer groups and railroad operators allowing for reductions of the surcharge

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Expansion Path (Ausbaupfad) 2014 – 2020

#### Encourage growth of renewables

- 40% to 45% by 2025
- 55% to 60% by 2035
- in line with previous targets

#### PV: 2,500 MW/year gross

Reality: 1,899 (2014), 1,498 (2015), 1,524.5 (2016), 1,750 (2017), 2,960 (2018)

#### Onshore Wind: 2,500 MW/year net

• Reality: 4,750 (2014), 3,730.95 (2015), 4,625.25 (2016), 5,334 (2017), 2,402 (2018)

#### Offshore Wind: Planned 6,500 MW by 2020; 15,000 MW by 2030

• Reality: 820 MW (2016); 1250 MW (2017); 970 MW (2018)



Source: Federal Ministry for Economic Affairs and Energy, Geplanter Zubau Erneuerbare Energien (last visit on 14.05.2019) © Bird & Bird LLP 2019 | Energy Regulation German Perspective | Dr. Matthias Lang



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# **Expansion Targets**

# $\begin{array}{r} 40-45\ \mbox{by } 2025\\ 55-60\ \mbox{by } 2035\\ \hline 80\ \mbox{by } 2050\end{array}$

Renewable share in electricity generation



EEG Surcharge Reallocation Scheme

#### **Explanation of EEG Surcharge Reallocation Scheme**

- Final consumers pay for feed-in-tariffs/market premiums/other EEG support payments with EEG-surcharge
- Renewable energy operators receive feed-in tariffs/market premiums/remuneration by DSOs
- DSOs pass costs on to TSOs
- TSOs clear support payemts/sell renewable energy at the energy exchange
- TSOs pass on costs to utilities who pass costs on to final consumers

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EEG Surcharge Reallocation Scheme





EEG Surcharge Reallocation Scheme

Aktuelle Angaben der Übertragungsnetzbetreiber zu den Einnahmen- und Ausgabenpositionen nach § 3 (1) EEAV

Stand S1. Dezember 2018													
Gankal (3) Albance for an Venderung and Envelopen Venderung (EUM) and de Obertgesperationabels weighteitet, die nach (3) Albance 3 and 4 and Finanzaise (Anappen Venderung (EUV) audpunktionale mandelsen and physikal generung and the Management of Albance 3 and 4 and Albance 2 and 4 and Finanzaise (Albance 2 and 4 and													
Einnahmen [€] im jeweiligen Monat in 2018													
	Jan	Reb	Mrz	Apr	Mal	- Aun	aut -	Aug	Sep	Okt	Nov	Dez	Gesentjahr
Einnahmen gemäß § 3 Abs. 3 EEV sind													í l
1. Erlöse aus der Vermarktung nach § 2 EEV	65.367736,42	100.886.322,95	112.360.406,23	141.940.205,20	172.935.548,49	194.068.993,98	273.592.898,42	262.613.967,50	181.255.278,77	178.704.828,53	110727.177,85	71.610.494,71	1.866.073.960,06
davon Antall Day-Ahoad	65.967736,42	100.886.322,95	112.369.406,23	141.940.205,20	172.936.648,49	194.068.993,98	273.592.898,42	262.613.967,50	181.255.278,77	178.704.828,53	110727.177,86	71.510.494,71	1.866.073.960,06
davon Antali Intraday	0,00	6,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00
2. Zanungen der EEG-Umage	2.307.281.583,89	2.264.606.352,62	2.103.031.529,38	2.220.968.638,91	2.051.753.590,17	1.917.315.416,96	1.861.135.490,84	1.926.033.049,25	1.520.658.020,09	1.957 248.428,44	1.963.826.212,84	2.063.767.054,98	24.577.667.368,37
Gavon Anibi Liquidizisrosovo * 9. Zahlatian park 5.67.00 EEO, apenil Sakfatura park	142.192.934,82	147.039.370,07	135.548.425,27	144,206,002,61	133,218,963,11	124,490,002,78	120.842.277,89	125.056.032/19	124.709.682,98	127.082.825,40	128.808.633,96	183.999.009,31	1.588.194.131,96
§ 57 (4) EEG einen positiven Saldo ergeben hat	100.532.556,13	68.334.316,87	46.325.867,49	58.473.890,29	60.304.750,96	66.857.106,04	60.979.056,79	61.296.419,43	55.570.788,01	50.307.371,99	49.923.025,35	43,750,964,36	722.656.113,71
4. Positive Differenzbeiräge aus Zinsen nach § 3 (6) EEV	-47.405,22	-199.353,48	-255.060,97	-243.209,37	-267.734,99	-328760,51	-195.109,15	806.542,78	3.768.707,69	337.444,61	3.600,48	-250.409,06	3.108.444,81
5. Enőse entspr. § 57 (5) EEG oder § 62 EEG und § 3 (7) EEV	3.068.359,19	398.446,76	-2.235.508,22	17.081,78	-3.115.092,00	-2.684.344,11	8.841.641,20	39.995.734,15	46.619.219,85	15.065.059,69	929.394,46	1.385.113,32	103.285.106,07
<ol> <li>Enöse aus Versibigerungen (offshore Anbindungskapazitäten)</li> </ol>	0,00	6,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00
7 Edites aux Absorbures EEG EX each 5 11 Street/201	0.00	0.00	0.00	1 068 79	0.00	000 140 55	0.00	505 502 10	0.00	1.92	0.00	0.00	1 694 719 09
8. Erfőse auf Grund einer Verordnung nach 6 88 oder 6 88a EEG	0.00	360,000,00	0.00	0.00	0.00	-380,000,00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
9. Positive Differenzbeiräge und Zinsen nach § 6 Abs. 3 EEAV	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
10. Zahlungen nach § 55 EEG und § 60 WindSeeG	0,00	30.750,00	32.625,00	0,00	0,00	405.025,00	84.750,00	0,00	13.360,00	0,00	0,00	0,00	566.510,00
Gesamt 10	2.475 202.830.41	2.434.495.895.72	2,259,268,050,91	2,421,157,566,54	2 281 592 162 63	2,175,251,585,91	2,199,438,728,10	2.291.331.215.29	2 207 925 374 41	2 201 668 134 59	214541141919	2,180,263,218,31	27 274 942 223 61
Ausgaben ({] Im jeweiligen Monat in 2018													
	Jan	Feb	Mrz	Apr	Mai	Jun	Jul	Aug	Sept	Okt	Nov	Dez	Gesentjahr
Ausgaben gemäß § 3 Abs. 4 EEV sind													
1. Zahlungen nach den 55 19, 50 sowie 100-101 EEG	1.975.240.116,59	1.928.952.546,83	1.800.876.750,58	2.131.219.988,57	2.508.542.684,84	2.908.586.183,65	2.507.511.942,14	2.449.828.352,16	2.168.512.005,69	2.144.307.487,03	1.915726.846,93	1.530.678.631,32	26.060.083.536,33
2. Ausgaben auf Grund einer Verordnung nach § 66 EEG	0,00	0,00	0,00	0.00	0.00	0,00	0.00	0,00	0,00	0.00	0,00	0.00	0,00
3. Kostererstattung rech § 57 (2) EEG (5).2Hz-Umrüstkoster)	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	3,803,25	0.00	10.000.00	13,803,25
4. Negative Differenzbeträge aus Zinsen nach 5 3 (5) EEV	0.00	6.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	6.00
5. Blokrahlungen nach 6 3 (7) EEV	628623	865.40	1.98373	199.65	148,451,90	.11.63	0.00	2 298 297 48	437 567 202.03	1,419,089,27	120 132 10	183.63	441,554,243,13
6 potwardine Kosten für den unterfählten Aussteich	1 319 948 55	2 615 730 15	481 811 69	3 895 799 97	5438 665 42	4 556 588 68	8721 649 48	5 (54 177 45	4 990 990 89	6 567 461 40	5019 91772	3 524 700 96	52 075 972 38
davon Aniteli Initraday	1,259,414,16	2.203.222.35	-185.470.31	2,632,974,03	3.966.592,18	3,458,488,53	7.162.293.50	3.384.430.57	2.970.064,12	4,538,256,59	4,805,509,38	3,517,920,82	39,723,805,92
davon Antali 1/4 h Auktion	60.534,40	412.507,80	617.782,00	1,262,825,94	1.472.103,24	1.088.100,15	1.550.355,98	1.669.746,89	1.960.926,77	2.029.194,81	213.308,34	6.780,14	12.353.166,46
7. notwordige Kosten aus Abtechnung EEG-8K nach § 11 StromNZV	3.502.358,24	4.425.812,94	2.989.392,96	4.917.665,86	3.933.430,59	3.914.568,31	2.441.961,57	7.046.644,37	6.370.463,24	8.334.809,23	8.887.131,64	7,295,812,88	64.060.051,83
8. notwendige Kosten für die Erstellung von Prognoson für	122.373.88	124,058,45	149.644.88	183.537.39	127.018.04	179,515,19	223,658,19	197,860,58	476.005.27	201,480,75	108.681.57	186,885,70	2,290,714,89
OR Vermancing rach § 6 der EEBV stehe detallierte													
Aufschlüsselung in folgenden Positionen	5.0.	5.0.	5.0.	5.0.	s.u.	5.11	5.0.	5.0.	5.0.	5.0	5.12.	5.4	5.0.
Auspaben gemäß 5.6 und 8 der EEAV													í I
Ausgaben nach § 6 Abs. 1 EEAV sind													í I
1. notw. Kosten 1. Börseruzulassung + Handelsanbindung	134.357,27	145.277,67	181.992,10	232.214,19	343.044,67	386756,64	354,901,41	390.626,72	337.625,13	261.408,89	218716,28	126.003,28	3.112.524,25
2. notw. Transaktionskosten für Erfassung Ist-Werte,	3,906,50	3.173,88	3.821,74	2.621,74	2.601,24	4,841,31	2.794,56	3.546,63	5.161,97	5.638,54	3,331,18	4,972,91	46.412,20
3. notw. Kosten für IT-Infrastruktur, Personal, Dienstleistungen	1.076.042,81	973.681,22	965.045,74	1.046.237,72	1.036.754.26	888.121,03	1.312.035.35	1.907764.41	1.045.659,12	1.029.473,77	1,436,676,46	1.902.255,42	14.603.747,31
4. notwandige Kostan für Prognose, Ermittlung EEG-Umlage	0.00	45 220.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	140 002 40	10 001 10	914 009 59
sowie FEG.Versinschau	0,00	40.444,00		4,00	0,00	0,00	6,00			0,00	142.000,40	10.001,10	14040.00
5. notwordge coents-zahangen (Dimenie zu Europi+e,a) 6. notworden Koelen Tr Lithernite Atweichtroon	0,00	6,00	0,00	140,00	0,00	0,00	0,00	9,571,11	-9.213,15	0,00	-357,00	0,01	140,00
(Diffuring zu Eurbor+0,3)	456.895,91	45.327,73	419.025,05	735.277,71	216.063,12	942,457,50	766.316,63	405.447,09	145.000,82	498.222,99	-64.128,02	496.354,42	5.082.340,95
7. notwendige Zahlungen für Kredtänien-Bereitstellung	29,277,78	29.277,78	432,663,19	29.277,78	28.333,33	437.132,29	28.333,33	29.277,78	444.018,05	28.333,33	29,277,78	435.781,95	1.980.984,38
8. Bonuszahlungen nach § 7 (6) bis (7) EEAV	1.044740,82	1.044.748,81	1.044.740,01	1.044.748,81	1.044.740,01	1.044748,81	1.044.748,81	1.044.748,81	1.044.748,81	1.044.740,81	639.632,63	1.220.539,27	12.307.660,01
Ausgaben nach § 6 Abs. 3 EEAV	0,00	6,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	Q,00	0,00	0,00
Ausgaben nach § 8 Abs. 5 EEA V	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00	0,00
Gesamt [4]	1.982.935.312,59	1.938.405.715,86	1.807.492.613,01	2.143.307.708,39	2.520.956.826,22	2.920.940.901,58	2.612.408.341,47	2.468.296.254,60	2.620.869.747,88	2.163.695.957,26	1.932.295.750,79	1.545.901.012,98	26.657.507.142,58
Saido des jeweiligen Monats (Finnahmen - Ausgaben)													
Saldo KI	493,294,517,82	496.021.119.06	451 775 417 90	277.649.958.15	-219 364 663 59	-744.609.314.67	412,969,613,37	-176.965.039.31	-412.944.773.47	27.967.177.33	213,115,668,40	634,362,205,38	617,435,080,43
Kontostand zum 31.12.2017:													
3.919.845.325.40	I												
Kontostand (Monatsende)	•												
Kontostand (4)	4.413.111.043,22	4.909.142.963,08	5.360.918.400,98	5.638.768.359,13	5.399.403.695,54	4.654714.380,87	4,241,744,767,50	4.064.779.728,19	3.651.835.354,72	3.689.802.532,05	3.902.918.200,45	4.537 200.405,83	1
1) Der Limianaantal 2018 aus Linuklikitstesarva beitikti nach Folie 14 aus	"Program dar FEGU inte	on 2018 tech FEV" (s. y	www.motottansnamara.do).	4.41 (/MWh Mt Bozun	auf die nesamte FEGU in	ione emitti sinti ein Ante	VIII: 4 41/67 92 - 6 492	202206219061 %					

#### In 2018:

- 26,657,507,142.58€ costs (for feed-in tariffs, market premiums, system etc.)
- 1,866,073,960.06€ sales proceeds
- 24,068,777,068.82 € had to be reallocated to electricity consumers through the EEG surcharge scheme

Source: Netztransparenz, Aktuelle Ausgaben der Übertragungsnetzbetreiber, status December 2018 (last visit on 6.05.2019)

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# 2.3 EEG 2017



# **2.3 EEG 2017** *Why a new EEG?*

The European Commission's state aid decision of 23 July 2014 - C(2014) 5081 final - for EEG 2014

- Commission reviewed EEG 2014 already in light of the then upcoming Guidelines on state aid for environmental protection and energy 2014-2020 (EEAG), against the state aid law dispute on the EEG 2012
- Approval of the EEG 2014, which already contained the basis for a change to the support system for renewable energies towards auctioning to determine financial support (Sec. 2 para. 5 EEG 2014)
- From 2017 onwards, support rates for (newly installed) renewable generation were no longer to be fixed by government, but determined via a market-based auction scheme
- EEG 2017 implemented the auctioning system for most new installations




### **2.3 EEG 2017** *Guiding Principles*

### **Three Guiding Principles**

- **1**. The expansion corridor for renewable energy shall be met
- 2. Renewable energy expansion shall be cost-effective
- 3. All actors shall have fair chances during the tenders, plurality of actors





### **2.3 EEG 2017** *Auctions as a Key Point*

#### **General Key Points of the EEG 2017**

- Auctions are to cover more than 80% of electricity generated in new renewable energy installations
  - Grandfathering for existing installations
- Auctioning applies to wind onshore and offshore, solar energy and biomass
- Auction design adapts to each specific situation of different technologies and respective market conditions
- First auctions began in 2017

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### **2.3 EEG 2017** *From feed-in tariffs to auctioning*

#### **EEG 2000**

Secured feed-in remuneration for feeding energy from renewable sources into the grid

#### **EEG 2014**

mandatory direct marketing of renewable energy via market premium system

#### **EEG 2017**

Auctions determine the remuneration for renewable generated energy

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Reductions are a must



Historical price development of PV modules

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Reductions are a must



Average End Customer Price Rooftop Systems (rated nominal power from 10-100 kWp)

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*Reductions are a must* 

60 50 FIT, prices, cost [ct/kWh] 40 30 20 10 9600000000000 0 2000 2005 2010 2015 2019 -New PV, roof system/small Average remuneration from tender -New PV, ground-mounted/roof large Gross domestic electricity price -Average feed-in tariff for PV Electricity price for small industry

**Development of PV Remuneration and Electricity Price** 

Source: Fraunhofer ISE, Recent Facts about Photovoltaics in Germany, Last update: October 14, 2019

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### **2.4 Support Reductions** *Reductions are a must*

#### PV Reduction Mechanics BNetzA

#### Bestimmung der anzulegenden Werte für Solaranlagen § 49 EEG 2017 für die Kalendermonate November 2019, Dezember 2019 und Januar 2020

#### 1. Neu installierte Leistung geförderter PV-Anlagen:

Monat	Leistung (kWp) 1
April 2019	231.322
Mai 2019	203.122
Juni 2019	237.748
Juli 2019	276.310
August 2019	230.213
September 2019	260.049
Summe	1.438.764

1) Diese Werte wurde folgendermaßen ermittelt:

- April bis September 2019: Hierfür wurden die Meldungen im Marktstammdatenregister mit Datenstand 29.10.2019 herangezogen.

Nach Neufassung des § 49 Abs. 1 EEG 2017 im Rahmen des Energiesammelgesetzes werden nur noch PV-Anlagen, deren anzulegender Wert gesetzlich bestimmt worden ist, im Summerwert der Degressionsberechnung berücksichtigt.

#### 2. Zubau im Bezugszeitraum laut § 49 Absatz 1 EEG 2017 auf ein Jahr hochgerechnet

Zubau Bezugszeitraum \* 2 = 2.877.529 kWp

Der Zubau im Bernessungszeitraum der Degressionsberechnung liegt um bis zu 1.000 MW über dem Zubaukorridor von 1.900 MW.

Die monatliche Absenkung nach § 49 Abs. 2 Nr. 1 EEG beträgt daher **1,0** Prozent jeweils zum 1. November 2019, 1. Dezember 2019 und 1. Januar 2020.

Source: <u>Federal Network Agency</u> (last visited 5.11.2019)

#### Anzulegende Werte für Solaranlagen in Cent/kWh bei Inbetriebnahme nach dem 31.12.2018:

Inbetriebnahme	Wohngebäude, Lärmschutzwände und			Sonstige Anlagen		
	bis 10 kWp	his 40 kWn	bis 750 kWp	bis 750 kWp		
ab 01.01.2019	11.867346	11.549637	10.362903	8.32583		
Rundung	11.87	11.55	10.36	8.3		
Degression <sup>2</sup>			1.0%	0,0		
ab 01.02.2019	11,748672	11,434141	- 3	8,24257		
Rundung	11,75	11,43	9,87	8,2		
Degression <sup>2</sup>	1,0%					
ab 01.03.2019	11,631186	11,319800	- 3	8,16014		
Rundung	11,63	11,32	9,39	8,10		
Degression <sup>2</sup>			1.0%			
ab 01.04.2019	11,514874	11,206602	- 3	8,07854		
Rundung	11.51	11.21	8,90	8,0		
Degression <sup>2</sup>	1,4%					
ab 01.05.2019	11,353666	11,049709	8,775400	7,96544		
Rundung	11,35	11,05	8,78	7,9		
Degression <sup>2</sup>	1,4%					
ab 01.06.2019	11,194714	10,895013	8,652544	7,85392		
Rundung	11,19	10,90	8,65	7,8		
Degression <sup>2</sup>			1,4%			
ab 01.07.2019	11,037988	10,742483	8,531409	7,74397		
Rundung	11,04	10,74	8,53	7,7		
Degression <sup>2</sup>	1,4%					
ab 01.08.2019	10,883456	10,592088	8,411969	7,63555		
Rundung	10,88	10,59	8,41	7,6		
Degression <sup>2</sup>	1,4%					
ab 01.09.2019	10,731088	10,443799	8,294201	7,52866		
Rundung	10,73	10,44	8,29	7,5		
Degression <sup>2</sup>	1,4%					
ab 01.10.2019	10,580853	10,297586	8,178083	7,42326		
Rundung	10,58	10,30	8,18	7,4		
Degression <sup>2</sup>	1,0%					
ab 01.11.2019	10,475044	10,194610	8,096302	7,34902		
Rundung	10,48	10,19	8,10	7,3		
Degression <sup>2</sup>	1,0%					
ab 01.12.2019	10,370294	10,092664	8,015339	7,27553		
Rundung	10,37	10,09	8,02	7,2		
Degression <sup>2</sup>			1,0%			
ab 01.01.2020	10,266591	9,991737	7,935185	7,20278		
Rundung	10,27	9,99	7,94	7,2		

2) Degressionsberechnung nach § 49 EEG 2017

 Festlegung der anzulegenden Werte im Rahmen des Energiesammelgesetzes zur Neufassung des § 48 Abs. 2 Nr. 3 EEG, siehe Bundesgesetzblatt Jahrgang 2018 Teil I Nr. 47, ausgegeben zu Bonn am 20. Dezember 2018 oder online unter:

 $http://www.bgbl.de/xaver/bgbl/start.xav?startbk=Bundesanzeiger_BGBl&jumpTo=bgbl118s2549.pdf to the the transmission of transmission of the transmission of trans$ 

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Balancing different interests



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### 2.4 Support Reductions Conclusion

- Support reductions are necessary to align support regime with changing environment
  - Reductions of support payments
  - Increased cost contributions of renewables generators (e.g. EEG surcharge for renewables prosumers
- Aim to have meaningful build-up of capacity, at reasonable cost
- Somewhat opaque process of feed-in tariff/support level setting/reductions, influenced by political aims and interest groups
- Reductions in support regime regularly accompanied by strong lobbying efforts, claiming that changes go too far







Self-Supply as One Element of Support

### Prosumer support (only) one area of support

- EEG does not specifically address micro and mini generation, but includes support for smaller and medium size generators who fully or partially consumer their own energy
- Self-supply turned out to be commercially very attractive due to not having to pay renewables related surcharges (in particular EEG surcharge
- EEG 2014 reversed course, introducing general rule that self-supplied energy also has to pay for renewables surcharges (with exemptions/reductions)
- Introduced sophisticated system of how new renewables installations have to pay surcharges

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New installations

### Exemption from the EEG Surcharge for **new installations** in EEG 2014

- If electricity is consumed in auxiliary facilities (Neben- und Hilfsanlagen) of a power plant in order to generate power, so-called own consumption of power plants (Kraftwerkseigenverbrauch)
- Plants that are neither directly nor indirectly connected to a grid
- Consumers that source their electricity 100% from renewable sources and do not claim support pursuant to the EEG for electricity that they do not need themselves
- Small plants with an installed capacity of up to 10 kW. The EEG surcharge does not have to be paid for the first 10 MW of self-consumed power. The provision applies from the commissioning of the plants for a duration of 20 calendar years plus the year of commissioning

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Reductions for other new self-supply plants

### EEG 2014 surcharge reductions for other new self-supply plants

- For all other new plants intended to provide power for self-consumption, the full EEG surcharge applies
- **Unless** they are renewable power plants or highly efficient combined heat and power plants, in which case a uniform surcharge applies that is introduced in a staggered manner
  - 2015 30%
  - 2016 35%
  - As of 1 January 2017 it was set at 40 % of the otherwise applicable surcharge
- The European Commission accepted the above exemptions as being in line with the EEAG only for a transitional period until 2017
  - Germany therefore had to review the provisions on existing plants by 2017
- System further refined in EEG 2017

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### 2.5 EEG – Prosumer Support Revised Self-Supply Regime

Principle: Germany tries to

- Maintain self-supply EEG surcharge exemptions for existing installations, to protect justified interests of those who have invested in own-supply installations based on earlier versions of the EEG (unless the installation is materially changed)
- No longer privilege own-supply for new installations

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Revised Supply Regime Rules

**Rules include:** 

- No own-supply EEG surcharge reduction for installations that went through auctioning (§ 27a EEG 2017)
- Additional own-supply rules for CHP plants (§ 61(2) EEG 2917 and CHP Act)
- Special exemptions for power plant own-supply, off-grid own-supply, full unsupported own-supply, de-minimise rule 10 kW installed capacity with 10 MWh per year limit for 20 years (§ 61a EEG 2017)
- Reduction to 40% for highly efficient CHP plants (§ 61b EEG 2017)
- Exemption for certain newer grandfathered existing installations (§ 61c EEG 2017)
- Exemption for certain older grandfathered existing installations (§ 61d EEG 2017)

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### 2.5 EEG – Prosumer Support Revised Supply Regime Rules

### Rules include (continued):

- Reduction for changed existing installations (§ 61e EEG 2017)
- Legal succession provisions for existing installations (§ 61f EEG 2017)
- Loss of reduction if notification obligations are not complied with (§ 61g EEG 2017)
- Metering and calculation for own-supply combined with other supply (§ 61h EEG 2017)
- Levying the EEG surcharge for own-supply installations (§ 61i EEG 2017)
- Network operator obligations (§ 61j EEG 2017)
- Payment obligation exemptions (§ 61k EEG 2017)
- Transmission system operator obligations (§ 74 EEG 2017)
- Information obligations for final consumers and self-suppliers (§ 74a EEG 2017)

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Revised Supply Regime Rules

**Rules include (further continued)** 

- Involvement of the Federal Network Agency (§ 76 EEG 2017)
- EEG surcharge labelling (§ 78 EEG)





European Law Requirements

### **European Commission Influence (1)**

As the European Commission (in its state aid decision of 23 July 2014 - C(2014) 5081 final) only granted a limited state aid law approval for the self-supply provisions in the EEG 2014, its self supply regime needed to be modified

- Commission reviewed EEG 2014 already in light of the then upcoming Guidelines on state aid for environmental protection and energy 2014-2020 (EEAG), against the state aid law dispute on the EEG 2012
- Commission considered exemption from EEG surcharge for auto-supply as state aid Section 3.7.2 EEAG: Aid in the form of reductions in the funding of support for energy from renewable sources

Section 3.7.3 EEG: Transitional rules for aid granted to reduce the burden related to funding support for energy from renewable sources

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European Law Requirements

#### **European Commission Influence (2)**

#### Issue: Paragraph 197 EEAG

"To the extent that aid in the form of reduction or exemption from the burden related to funding support for electricity from renewable sources was granted before the date of application of these Guidelines to undertakings that are not eligible under Section 3.7.2, such aid can be declared compatible provided that the adjustment plan foresees a minimum own contribution of 20% of the additional costs of the surcharge without reduction, to be established progressively and at the latest by 1 January 2019"

Commission's EEG 2014 state aid decision contains provisions on how Germany shall adjust its EEG (and CHP law provisions) going forward:

"(324) Paragraph 197 of the EEAG requires that the adaptation to 20% of the surcharge must be progressive, which would require a progression. Existing installations will however benefit from a full exemption until 2017. Germany has commitment that in 2017 the exemption will be reviewed and that the revised provision will be drafted in accordance with State aid rules."

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European Law Requirements

#### **European Commission Influence (3)**

"(325) The Commission notes that under the EEG 2012 the establishment of the EEG surcharge followed a logic that was different from the logic followed under the EEG 2014. While under the EEG 2012 the surcharge was due on electricity supplied by electricity suppliers (which logically excluded autosupply), the EEG 2014 rests on the principle that the costs of the support to renewables (i.e. the EEG surcharge) should be borne and allocated between electricity users. Under such logic existing autosupply installations should also be subject to the EEG-surcharge. Given this change in the logic of the system, the Commission agrees in this particular situation that the progressivity required by paragraph 197 of the EEAG is flat at the beginning of the adjustment period (1 August 2014 to possibly 31 December 2017) and steeper at the end of the adjustment period."

Unclear what exactly this shall mean for existing installations

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European Law Requirements

#### **European Commission Influence (4)**

"(327) Paragraph 194 of the EEAG provides that aid granted to reduce the burden related to the funding of support to renewable electricity in respect of the years preceding 2019 can be declared compatible with the common market to the extent that it complies with an **adjustment plan**. In this respect the Commission notes that the **surcharge to be paid by new high efficient CHP auto-supply plants will indeed progressively be increased from 30% to 40% in 2017**. The measure has been notified for a period until 2017. After that date Germany has indicated that it will re-notify the measure and ensure compliance with the EEAG."

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Impact of the decision of the CJEU on the Commission's position

Decision of the Court of Justice of the European Union (CJEU) on EEG 2012 surcharge, March 2019 - C-405/16 P

- November 2014: Commission finds EEG 2012 involved state aid
- May 2016: General Court dismissed German appeal
- March 2019: CJEU sets aside judgement of General Court and annuls Commission decision
- EEG surcharge under review is not a levy
  - Suppliers to final customers are not obliged to pass on the surcharge to final customers
- EEG surcharge cannot be attributed to the state
  - State does not have power of disposal over the funds generated by the EEG surcharge
  - State does not exercise public control over the transmission system operators which are responsible for managing those funds

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### 3. Grid Fees – Financing Grid Operation & Expansion



### **3. Grid Fees** *Grid Fee in Electricity Price*



Grid fees make up 24,45 % of average household total electricity price

Slide 61Source: BDEW Strompreisanalyse, 01/2019 (last visit on 14.05.2019 )© Bird & Bird LLP 2019 | Energy Regulation German Perspective | Dr. Matthias Lang

### 3. Grid Fees Background

- German grid fees are established by network operators
- Charges have to be authorized by the regulator Bundesnetzagentur (BNetzA)
- Stromnetzentgeltverordnung (Regulation on grid fees for electricity StromNEV) sets out principles governing the establishment of grid fees (§16 et seq. StromNEV)
- Grid fees are paid by the grid user (Netznutzer)
  - For household customers the gas or power supplier is the grid user. He collects the grid fees from the customer and pays them to the grid operator

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# **3. Grid Fees** *Background*

- Grid fees must be cost-oriented (Verursachungsgerechtigkeit)
- Grid fees established depending on network connection level but regardless of physical distance between place of supply of electrical energy and place of removal
- Grid fees consists of two components
  - 1. Peak power, calculated as product of the applicable charge per kilowatt and the annual peak power demand in kilowatts of the respective user in the concerned year
  - 2. Energy consumption, calculated as product of applicable charge in kWh and the amount of electrical energy consumed during the year by the user.
- Grid fees have to be calculated on the basis of a simultaneity factor (Gleichzeitigkeitsgrad)
  - On the basis of simultaneity principle, grid fees are multiplied with a factor that varies between 0 and 1, depending on how much a consumer contributes to the peak power demand

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### **3. Grid Fees** *Exemption and Reallocation Regime*

#### **Concept Incentive Regulation Scheme**

- Legal framework for grid operation changed in 2005, abolishing the previous cost-plus system regulation for electricity and gas network operators in favour of an incentive regulation scheme
- Underlying economic principle of incentive regulation is based on the simulation of competition and on motivating a network operator to manage its operations better and more cost efficiently than comparable network operators in other regions
- Regulatory period of five years
- BNetzA and regulatory authority of the federal states determine in advance the maximum revenue the network operator may receive on a year to year basis during these five years
- Audited costs for the operation of the network together with an efficiency benchmarking of network operators basis for determining the allowed revenues
- Network operator can freely employ and invest this predetermined revenue amount

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### **3. Grid Fees** Exemption and Reallocation Regime

### Support Through Grid Fee Exemption/Reduction

- §19 StromNEV 2011: End-users exempted from grid fees if their energy consumption reaches both 7,000 hours of use and 10 GWh of energy consumption, plus certain grid fee reductions for other energy intensive users
- Exemption granted once the BNetzA has verified that the legal conditions are fulfilled
- Exemption in the first place leads to loss of revenues for transmission system operators (TSOs) and distribution system operators (DSOs)
- Using a special equalisation system, TSO equalize their payments to DSO and their own losses and recoup them from final customers ("§19 surcharge")

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### **3. Grid Fees** *Exemption from Grid fee = State aid?*

### European state aid law compliance

- In March 2013 European Commission opened an in-depth investigation to determine whether exemption for certain large electricity users in Germany from network charges in 2012-2013 amounts to State aid and if it can be justified under EU State aid rules
- Investigation opened before investigation into EEG 2012
- Decision 28 May 2018: Exemption against EU State aid rules, no grounds to fully relieve those users from paying network charges, Germany to recover the illegal aid
- In 2014, Germany changed the system. Since then, users with a stable consumption can request their network charges to be calculated on the basis of the costs that they individually cause to the network. This new regime was not part of the Commission's investigation

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## 3. Grid Fees

### Impact of the decision of the CJEU on the Commission's position

Decision of the Court of Justice of the European Union (CJEU) on EEG 2012 surcharge, March 2019 - C-405/16 P

- EEG surcharge under review is not a levy
  - Suppliers to final customers are not obliged to pass on the surcharge to final customers
- EEG surcharge cannot be attributed to the state
  - State does not have power of disposal over the funds generated by the EEG surcharge
  - State does not exercise public control over the transmission system operators which are responsible for managing those funds
- Exemption for certain large electricity users in Germany from grid fees very likely not to constitute to state aid
- German parliament regained competencies to design more flexible support schemes without having to involve the European Commission

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### **3. Grid Fees** Exemption and Reallocation Regime

### Very Little Grid Fee Debate in Germany

- Increasing grid fees are starting to attract some political attention
- So far, little discussion of renewables related cost of grid upgrade
- Some discussion on grid fee exemption, but mainly against European state aid law background, not because of costs as such
- Grid fees increase currently not in focus of German renewables debate

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# 4. Electricity Market Design



# **4. Electricity Market Design** *Electricity Market 2.0*

### Aim of Electricity Market Act

- Challenge: Can the existing energy-only market deal with the challenges of a highly state structured support regime for renewable energy?
- Do we need a capacity market to ensure sufficient capacity at all times?



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### **4. Electricity Market Design** *Electricity Market 2.0*

### Aim of Electricity Market Act

- Issue: Electricity design for renewable energy/no nuclear/less or no coal world
- Aim: To create a market that is able to guarantee a secure, "low-cost" and environmentally compatible electricity supply with an ever increasing (at least partially outside the market) share of renewable energy
- Additional legislation
  - Act on the Digitalisation of the Energy Turnaround: Smart metering in distribution grids
  - Revision Interruptible Loads Ordinance (AbLaV): Revision demand side response for large scale consumers
  - Renewable Energy Sources Act (EEG)

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### **4. Electricity Market Design** *Electricity Market 2.0*

### Key outcome of 2014 - 2016 review of German electricity market design

- No capacity market (but: new and revised capacity mechanisms)
- Key principle: free price formation on electricity market, allow scarcity pricing
- Further development of the existing market
- Flexibility of supply and demand
- Issue: How to guarantee security of supply No issue: Cost of energy turnaround

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#### **4. Electricity Market Design** *Electricity Market 2.0*

#### Way to the Electricity Market Act



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#### **4. Electricity Market Design** *Electricity Market 2.0*

#### Key Measures (1)

- Guarantee free price formation (freie Preisbildung): as prices send important information to all market players, new measures shall strengthen free competitive pricing and allow price peaks on the electricity market
- Monitor security of supply (Versorgungssicherheit): Monitoring shall be improved to guarantee security of supply. Contribution of European internal electricity market to security of supply shall be taken into greater consideration
- Strengthen balancing group fidelity (Stärkung Bilanzkreistreue): responsible electricity suppliers and traders shall be further encouraged to buy electricity according to demand – less balancing by TSOs

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# **4. Electricity Market Design** *Electricity Market 2.0*

#### Key Measures (2)

- Revise reserve power regime, increase capacity mechanism toolbox
  - Extend network reserve (Netzreserve): network reserve got extended after 31 December 2017 and introduced a capacity reserve:
  - established outside the electricity market to ensure security of supply
- Improve electricity market transparency: national platforms and a central market master data register established
- Reduce and allocate grid expansion costs more fairly: efficient network expansion planning shall reduce network expansion costs
  - Only ancillary provision
  - 3% top capping for grid expansion
  - Change avoided-grid-fee (vermiedene Netzentgelte) concept

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### **4. Electricity Market Design** *Electricity Market 2.0*

#### Act on the Modernization of the Grid Fee Structure

- In force since 22 July 2017
- Gradually aligning transmission grid charges nationwide to eliminate regional differences
  - In four yearly steps until 1 January 2023, starting on 1 January 2019
- Reduce avoided-grid-fees privilege (vermiedene Netzentgelte)
  - In the past it was assumed that decentralized energy would be consumed locally, particularly from solar, wind, etc.
  - But: Energy has to be transported across the country which generates cost
  - Fees to be adjusted to the current situation for all existing plants
  - Fees to be frozen at the level of 2016 from 2018 on
  - Fees to be eliminated completely for new volatile plants (solar, wind) from 2018 on
  - New controllable generation plants (e.g. combined heat and power) will not receive any payments from avoided-grid-fees from 2023 on

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### **4. Electricity Market Design** *Avoided-grid-fees (vermiedene Netzentgelte)*

- Operators of decentralised generation plants receive a fee for avoided grid use (avoided grid fee (vNE)) in accordance with the Electricity Grid Charges Ordinance (StromNEV) for quantities of electricity fed into the grid
- Grandfathering
  - For existing plants commissioned before 01.01.2018 with volatile generation, the remuneration is reduced as follows:
  - from 01.01.2018 on by one third;
  - from 01.01.2019 on by two thirds;
  - as of 01.01.2020, no further remuneration will be paid

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#### 4. Electricity Market Design Conclusion

- Electricity Market 2.0
  - More renewable energy with limited market exposure/guaranteed prices
  - But: EEG 2017 with more market elements for newly commissioned plants
  - Additional power mix change due to nuclear power and coal exit
  - Challenge: Maintain security of supply at "low" cost
  - Reaction to massive changes: Keep energy-only market, no capacity market
  - Accept future price spikes
  - Principle: Market shall solve problems of volatile generation from renewables (with only very limited exposure to market price signals)
  - But: Supplemented by various capacity instruments
  - With "lignite reserve" as "dual use" item: new political coal exit instrument with capacity instrument coating (and constitutional law background)
- New market design is mainly old energy-only market design, with tweaks

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# 5. Conclusion



# 5. Conclusion

### Road to energy transition via renewable support schemes



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# Thank you & Bird & Bird



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